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Message Text

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ACTION SCI-06

INFO OCT-01 EA-11 ISO-00 CEQ-02 EPA-04 DOTE-00 HUD-02

NASA-04 NSF-04 AEC-11 AID-20 CEA-02 CIAE-00 CIEP-02

COME-00 DODE-00 EB-11 FEA-02 FPC-01 H-03 INR-10

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E.O. 11652: N/A
TAGS: TGEN, TECH, ENRG, JA
SUBJECT: US-JAPAN AGREEMENT ON ENERGY R&D

REF: (A) STATE 054281 (B) STATE 056696 (C) STATE 068394
(D) TOKYO 3807

SUMMARY: EMBASSY DISCUSSED USG COMMENTS ON FONOFF DRAFT OF ENERGY R&D AGREEMENT MARCH 26. FONOFF COMMENTS GIVEN BELOW. IN VIEW NEAR-AGREEMENT ON TEXT, EMBASSY HOPES IT WILL BE POSSIBLE CONCLUDE AGREEMENT AT EARLY DATE. END SUMMARY.

1. ECON/COUNS AND SCI/COUNS MET UDAGAWA, HEAD OF INTER-NATIONAL RESOURCES DIVISION OF FONOFF, AND DEPUTY KATAKURA MARCH 26 TO DISCUSS US COMMENTS ON LATEST FONOFF DRAFT OF ENERGY R&D AGREEMENT. SUBSTANCE OF US COMMENTS (EXCEPT ARTICLE X) HAD BEEN DELIVERED TO FONOFF MARCH 22. ECON/COUNS NOTED SATISFACTION OF USG WITH PROGRESS MADE THUS FAR IN RESOLVING DIFFERENCES BETWEEN TWO SIDES AND EXPRESSED APPRECIATION FOR PREVIOUS FORTHCOMING ATTITUDE ON PART OF GOJ.
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2. UDAGAWA SAID GOJ HAD LOOKED OVER US COMMENTS, AND WISHED
TO RAISE FOLLOWING SPECFIC POINTS:

A) PREAMBLE -- ALTHOUGH GOJ HAS NO PROBLEM WITH REVISED
US WORDING ON PREAMBLE PER SE, CERTAIN AGENCIES OF GOJ
OBJECTED TO TREATING PHRASE QTE TAKING ENVIRONMENTAL
EFFECTS INTO CONSIDERATION IN MEETING THESE REQUIREMENTS
UNQTE AS SEPARATE PARAGRAPH. GOJ WOULD PREFER THAT
THIS PHRASE REMAIN AS PART OF SUBPARA BEGINNING WITH QTE
BELIEVING UNQTE. ECON/COUNS EXPRESSED DISINCLINATION TO
DOWNGRADE IMPORTANCE OF STATEMENT ON ENVIRONMENT ISSUE,
BUT UDAGAWA APPARENTLY HAD NO AUTHORITY TO YIELD ON THIS
POINT. IN RESPONSE TO SCI/COUNS QUESTION, UDAGAWA UN-
CLEAR AS TO WHETHER GOJ COULD ACCEPT EARLIER LANGUAGE ON
ENVIRONMENT, I.E. QTE STABLE AND ENVIRONMENTALLY SOUND
SUPPLY OF ENERGY RESOURCES UNQTE. EMBASSY BELIEVES GOJ
MIGHT EVENTUALLY BE PERSUADED TO ACCEPT VERSION IF WE
WISH PRESS POINT.
B) ARTICLE II - GOJ APPARENTLY ACCEPTS NEW US VERSION OF
PARA (D).

C) ARTICLE III - UDAGAWA QUITE FIRM IN SAYING QTE TRANS-
PORTATION SYSTEMS UNQTE NOT ACCEPTABLE AS TITLE OF
ITEM(H). THIS RAISED NUMEROUS BUREAUCRATIC PROBLEMS
WITHIN GOJ, HE SAID, AND ALSO POSED SUBSTANTIVE PROBLEM
SINCE GOJ NOT READY TO INCLUDE TRANSPORATION AREA AS
WHOLE IN THIS AGREEMENT. EMBASSY RECOMMENDS THAT WE ACCEPT GOJ'S
WORING, I.E. QTE ADVANCED PROPULSION SYSTEMS UNQTE.

D) UDAGAWA SEEMED RECEPTIVE TO IDEA OF INCLUDING BOTH
STORAGE BATTERIES AND FUEL CELLS, ALTHOUGH SCI/COUNS HAD
TO CLARIFY AGAIN WHAT WAS MEANT BY TERM STORAGE BATTERIES.
GOJ WILL RESPOND SOON ON THIS POINT.

E) ADVANCED POWER GENERATING SYSTEMS. UDAGAWA OFFERED
FOLLOWING EXPLANATION ON THIS POINT: THIS CATEGORY MIGHT
INCLUDE SUCH THINGS AS GAS TURBINES, POTASSIUM-VAPOR
TOPPING CYCLES; AND ISO-BUTANE BOTTOMING CYCLES. FOR
FURTHER CLARIFICATION, UDAGAWA PROMISED ONE-PAGE SUMMARY,
WHICH EMBASSY WILL FORWARD WHEN RECEIVED.
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F) ARTICLE VI -- GOJ REGARDS ADDITION AT END PARA 2 AS
UNNECESSARY SINCE IT REDUNDANT WITH SUBSTANCE OF ARTICLE
VIII AND COULD LEAD TO MISUNDERSTANDINGS AS TO WHY BOTH
GOVERNMENTS HAD FELT IT NECESSARY TO INCLUDE SUCH PRO-
VISION IN ARTICLE VI. ECON/COUNS AGREED REQUEST FURTHER
CLARIFICATION FORM WASHINGTON.
G) ARTICLE X -- ECON/COUNS CONFIRMED US

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PREFERENCE FOR FIVE YEAR TERM WITH SIX MONTH CANCELLATION
FORMULATION AS PROPOSED BY FONOFF ALONE
UDAGA SAID HE WOULD NOW MOVE TO SEEK INTER-
AGENCY APPROVAL.

2. ECON/COUNS THEN STATED USG UNDERSTANDING THAT AGREEMENT
DID NOT PRECLUDE POSSIBLE ACCESSION TO INDIVIDUAL JOINT
R&D PROGRAMS BY OTHER INTERESTED STATES, PROVIDED THAT
BOTH USG AND GOJ APPROVED OF THEIR ACCESSION. IN SO
DOING, HE STRESSED THAT ANY SUCH ARRANGEMENT WOULD BE
PREDICATED ON ASSUMPTION THAT OTHER COUNTRY WOULD MAKE SIG-
NIFCANT CONTRIBUTION TO WORK. UDAGAWA PROMISED TO
CONSULT WITHIN FONOFF AND WITH OTHER AGENCIES CONCERNED ON
THIS INTERPRETATION AND THEN ADVISE EMBASSY OF GOJ REACTION.

3. AT END OF MEETING UDAGAWA, NOTING WITH SATISFACTION THAT
BOTH SIDES NEAR AGREEMENT, REQUESTED USG VIEWS RE FORMAL
CONCLUSION OF AGREEMENT. ECON/COUNS REPLIED THAT USG, TOO,
PLEASED WITH PROGRESS. HOWEVER, HE FELT IT PREFERABLE TO
IRON OUT REMAINING POINTS AT ISSUE BEFORE MOVING TO QUESTION
OF SIGNING.

4. EMBASSY FULLY APPRECIATES DEPARTMENT'S DESIRE TO MAKE
MAXIMUM PROGRESS IN ECG EFFORTS ON MULTILATERAL ASPECT OF
ENERGY R&D. AT SAME TIME, EMBASSY HOPES, IN VIEW APPARENT
GOJ WISH TO PROCEED WITH ARRANGEMENTS FOR SIGNING BILATERAL
ENERGY R&D
AGREEMENT, THAT WE CAN AVOID ANY DELAY IN CON-
CLUSION OF AGREEMENT. WE BELIEVE THAT EARLY CONCLUSION
OF R&D AGREEMENT WOULD BOTH SYMBOLIZE POSITIVE INTENTION
OF THE TWO GOVERNMENTS TO MOVE AHEAD IN THIS IMPORTANT AREA
AND ALSO, OF COURSE, ENABLE COOPERATIVE EFFORTS TO PROCEED
WITHOUT DETRACTING FROM POSSIBLE MULTILATERAL EFFORTS.
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5. ACTION REQUESTED: WASHGTON RESPONSE RE PARA 2 (A),
(C), AND (F) ABOVE.
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